

## Message Text

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ACTION ARA-10

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FM AMEMBASSY BRASILIA

TO SECSTATE WASHDC 1179

INFO AMEMBASSY BOGOTA

AMEMBASSY BUENOS AIRES

AMEMBASSY CARACAS

AMEMBASSY LIMA

AMEMBASSY LISBON

AMEMBASSY MEXICO

AMEMBASSY SANTIAGO

USMISSION USUN

C O N F I D E N T I A L BRASILIA 7493

E.O.11652: GDS

TAGS: PFOR, BR, XM

SUBJECT: FOREIGN MINISTER'S SPEECH ON LATIN AMERICA, AFRICA, WORLD  
ECONOMIC ORDER, AND PORTUGAL

REF: A. BRASILIA 1747 (NOTAL) B. BRASILIA 7209 (NOTEL)

SUMMARY: IN A SPEECH GIVEN AUGUST 23, FOREIGN MINISTER AZEREDO  
DA SILVEIRA, IN APPARENT REFERENCE TO THE RECENT ACTIVITIES  
OF GENERAL ANTONIO SPINOLA, WARNED THAT THE GOB WOULD NOT PERMIT  
"FOREIGN INTERNAL POLITICAL PASSIONS" TO BE TRANSFERRED TO BRAZIL.  
HE BRIEFLY OUTLINED GOB EXTERNAL POLICY WITH REFERENCES TO THE  
PRIORITIES GIVEN TO LATIN AMERICA AND AFRICA AND, DECLARING  
UNDERSTANDING OF DEVELOPING COUNTRIES COMPLAINTS, REAFFIRMED  
GOB SUPPORT FOR A MORE EQUITABLE WORLD ECONOMIC ORDER. IN AN  
OBLIQUE ALLUSION TO PORTUGAL AND PORTUGUESE POLITICAL PROBLEMS,  
SILVEIRA REITERATED BRAZIL'S ADHERENCE TO NON-INTERVENTION BUT  
NOT "NON-INTEREST". END SUMMARY.

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1. IN A SPEECH GIVEN AUGUST 23 AT A PRIVATE BRASILIA UNIVERSITY, MINISTER SILVEIRA BEGAN BY PAYING HOMAGE TO PRESIDENT GEISEL AND HIS POLICY VISION WHICH ENABLED HIM TO TIE TOGETHER DIVERSE BRAZILIAN REALITIES AND THE OPPORTUNITIES TO SOLIDIFY NATIONAL ASPIRATIONS. THANKS TO THE PERFECT CORRELATION BETWEEN NATIONAL ASPIRATIONS AND THE SENTIMENTS OF GOVERNMENTAL LEADERS, SILVEIRA NOTED, IT HAS BEEN POSSIBLE TO TAKE SIGNIFICANT STEPS TOWARD A MORE INCISIVE BRAZILIAN PERFORMANCE IN THE FOREIGN POLICY FIELD. THE FOREIGN MINISTER SAID BRAZIL SEEKS TO CONDUCT ITS INTERNATIONAL RELATIONSHIPS BY MAXIMIZING UNDERSTANDING AND MINIMIZING IDVERGENCIES.

2. THE GOB SINCERELY BELIEVES, THE MINISTER EMPHASIZED, IN THE STRENGTHENING OF BRAZIL'S TIES, BILATERALLY AND COLLECTIVELY, WITH L.A. COUNTRIES AND IN THE RECIPROCAL BENEFITS OF EQUITABLE BILATERAL RELATIONS FOR THE GOALS OF NATIONAL DEVELOPMENT OF EACH COUNTRY AND FOR PEACE IN THE REGION. LATIN AMERICA AS A WHOLE, SILVEIRA POINTED OUT, HAS "SPECIFIC INTERESTS TO DEFEND COLLECTIVELY... INTERESTS THAT ARE ALSO OURS". IN AN APPARENT REFERENCE TO SELA, HE STATED BRAZIL HAS NOT AVOIDED COOPERATING IN THE EFFORTS OF SUBREGIONAL UNION FOR THE DEFENSE OF CHARACTERISTIC INTERESTS COMPATIBLE WITH NATIONAL OBJECTIVES AND WITH THE INTERSTS OF LATIN AMERICAN COLLECTIVITY.

3. TURNING BRIEFLY TO AFRICA, THE FOREIGN MINISTER, MOST PROBABLY WITH ANGOLA UPPERMOST IN MIND, SAID THAT "TO SEE HOW SLOW AND PAINFUL IS THE PROCESS OF THE CONSOLIDATION OF NATIONAL INDEPENDENCE IN AFRICA WORRIES AND DISTRUBS US. BUT WE DO NOT LOSE ALL HOPE, NOR HAS IT MADE US EULOGIZERS OF THE PAST COLONIAL SITUATION... RESPONSIBLE FOR THE HERITAGE OF HATES, OF DIVISIONS AND UNCERTAINTIES WHICH TODAY EXIST IN SO MANY NEW NATIONS".

4. CONTINUING WITH THE THEME OF SOLIDARITY WITH LATIN AMERICA AND AFRICA, SILVEIRA DECLARED THAT BRAZIL BELONGS TO THOSE COUNTRIES WITH VARYING DEGREES OF DEVELOPMENT AND GROWTH WHO SEEK A MORE EQUITABLE WORLD ECONOMIC ORDER. "WE DO NOT BELIEVE PROGRESS OUGHT TO BE A PRIVILEGE, AND WE DO NOT ACCEPT THE STRATIFICATION OF RICHES AND OF COMMANDING POWER ON A UNIVERSAL PLANE". THE MINISTER SAW MANY THINGS IN COMMON WITH THE DEVELOPED NATIONS, WHICH OUGHT TO BRING ABUT PERFECT COOPERATION BUT WHICH ONE  
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SEES DISTORTED MANY TIMES BY TWO RECALCITRANT PROBLEMS:  
"A SCARCELY REVEALED PROTECTIONISM AND A PATERNALISM WHICH IS TRANSLATED IN PRACTICE INTO ATTITUDES OF CRITICISM, TUTELAGE, AND DISREGARD TOWARD THE LESS DEVELOPED COUNTRIES". NEVERTHELESS, HE ADDED, BRAZIL'S REACTION TO SUCH ATTITUDES IS ALWAYS "CONSTRUCTIVE AND RATIONAL... SHORN OF RESENTMENT AND EMOTIONALISM", AND LIMITED TO BRAZIL'S ABILITY TO CHANGE THEM. "WHILE WE UNDERSTAND THAT THE EXASPERATION OF MANY COUNTRIES OF THE

THIRD WORLD WITH THE DILATORY TACTICS OF DEVELOPED COUNTRIES LEADS THEM TO DEMAGOGIC ATTITUDES OF CONFRONTATION, WE DO NOT SHARE THESE TACTICS, WHICH WE CONSIDER, ABOVE ALL, INEFFICIENT. AS IN ALL THE OTHER FORUMS, WE FIND THAT DIALOGUE AND NEGOTIATION CONSTITUTE MORE EFFECTIVE VEHICLES THAN SHOUTING". BRAZILIAN FOREIGN POLICY IS "OPTIMISTIC": IT BELIEVES THAT CONDITIONS ARE DEVELOPING FOR A BASIC REVISION OF THE SYSTEM OF INTERNATIONAL ECONOMIC RELATIONS WHICH WILL BRING ABOUT A "WORLD MORE TRULY INTERDEPENDENT AND A MORE EQUITABLE ECONOMIC ORDER".

5. WITHOUT MENTIONING PORTUGAL BUT OBVIOUSLY DIRECTING HIS REMARKS TO BRAZIL'S MOTHER COUNTRY, SILVEIRA POINTEDLY STATED THAT "A PARTICULAR ASPECT OF OUR DIPLOMATIC PRACTICE IS THE REGROUS FULFILLMENT OF THE PRINCIPLE OF NON-INTERFERENCE IN THE INTERNAL AFFAIRS OF OTHER COUNTRIES". THE MINISTER DENIED THIS ADHERENCE CARRIED A NEGATIVE CONNOTATION, SEEING IT AS THE OTHER SIDE OF THE COIN OF ".MUTUAL RESPECT". "NON-INTERFERENCE", SILVEIRA EXPLAINED, "HAS NOTHING TO DO WITH INACTIVITY." BRAZIL IS ALWAYS WATCHFUL THAT THE CONDUCT OF FOREIGN GOVERNMENTS, ACTUALLY OR POTENTIALLY HOSTILE TO OURS, FOR IDEOLOGICAL REASONS OR ANY OTHERS, SHOULD NOT CONSTITUTE A THREAT TO OUR SECURITY, EXPOUNDED THE MINISTER. THE FOREIGN MINISTER EXPLAINED THAT IT HAS BEEN A PREOCCUPATION OF THE GOB TO AVOID HAVING FOREIGN INTERNAL POLITICAL PROBLEMS TRANSFERRED TO BRAZIL "WHATEVER ARE THE EFFECTIVE TIES THAT UNITE US TO OTHER PEOPLES".

6. COMMENT: SILVEIRA'S REFERENCE TO THE TRANSFERENCE OF FOREIGN INTERNAL POLITICAL SQUABBLES TO BRAZIL IS A MILD PUBLIC ADMONINATION AND OFFICIAL REMINDER NOT ONLY TO GENERAL SPINOLA BUT TO OTHER PORTUGUESE ASYLEES OF THEIR OBLIGATION TO REFRAIN FROM ACTS THAT MIGHT EMBARRASS THE GOB AND VIOLATE THEIR CONDITION OF ASYLUM. (SEE BRASILIA 7334 - NOTAL). AT THE SAME TIME, IT IS OBLIQUE REMINDER TO PORTUGUESE REGIME THAT IT EXPECTS

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THE SAME RULES OF BEHAVIOR TO BE APPLIED TO THE BRAZILIAN DISSIDENTS NOW RESIDING THERE.

SPEECH RESTATES AND FURTHER REFINES THEMES FOREIGN MIISTER DEVELOPED IN MAJOR SPEECHES ON BRAZILIAN FOREIGN POLICY ON MARCH 5 (REF. A) AND AUGUST 14 (REF. B). SPEECH REAFFIRMS PRIMACY OF LATIN AMERICAN RELATIONS IN BRAZIL'S FOREIGN POLICY PRIORITIES AND, PRIMARILY AS EXPRESSION OF BRAZIL'S SOLIDARITY WITH REST OF REGION, EMPHASIZES AGAIN BRAZIL' WILLINGNESS TO PARTICIPATE IN SUCH REGIONAL ORGANIZATIONS AS SELA (WHICH NOT MENTIONED BY NAME), POSSIBLY TO OFFSET ANY LINGERING MEMORIES OF BRAZIL'S INITIAL COOLNESS TOWARD SELA. SILVEIRA RESTATES BRAZIL'S REJECTION OF DEMAGOGUERY, IRRATIONALISM AND EMOTIONALISM OF OTHER LDC'S IN THEIR DIALOGUE WITHDEVELOPED COUNTRIES, POSITION WHICH GOB APPARENTLY FEELS WILL MAKE BRAZIL MORE ACCEPTABLE AND CREDIBLE IN SELF-PROCLAIMED ROLE AS

INTERPRETER OF LDC ASPIRATIONS. AT THE SAME TIME, LANGUAGE OF  
SPEECH AT LEAST SKIRTS THE EMOTIONAL WITH CATCY ACCUSATION  
OF "PROTECTIONISM AND PATERNALISM" AGAINST DEVELOPING COUNTRIES.  
POINTS MADE HERE BY SILVEIRA MAY WELL BE PREVIEW IN GERMINAL  
FORM OF MAJOR SPEECH HE PLANS TO MAKE EARLY NEXT MONTH AT  
SEVENTH UN SPECIAL SESSION ON INTERNATIONAL ECONOMIC RELATIONS.  
IN ANY CASE, THEY REPRESENT AN INCREASINGLY APPARENT DISPOSITION  
TO EXPRESS UNDERSTANDING OF, AND EVEN SYMPATHY WITH, NOT MERELY  
THE ASPIRATIONS BUT THE COMPLAINTS AND EMOTIONS OF THE  
DEVELOPING COUNTRIES. THIS IS AT THE SAME TIME A MESSAGE  
TO US AND AN EFFORT TO IMPROVE BRAZIL'S STANDING IN LDC  
COUNCILS. IN THE LATTER CASE, THE GOB'S POLITICAL PURPOSES  
ARE BOTH EVIDENT AND LEGITIMATE, BUT BRAZILIAN EXPRESSIONS OF  
SYMPATHY AND SOLIDARITY WITH THE DEVELOPING COUNTRIES SHOULD  
NOT BLIND US TO THE BRAZILIAN CONVICTION THAT THIS COUNTRY  
IS IN IMMENSELY BETTER POSITION THAN THE OVERWHELMING BULK  
OF THE DEVELOPING COUNTRIES TO TAKE ADVANTAGE OF THE CALLED-FOR  
CHANGES IN WORLD ECONOMIC ORDER.  
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## Message Attributes

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